# memorandum

DATE: May 17, 1983

ATTNOF: Jack Lee, Legislation

SUBJECT: Possible Amendments to FCC Authorization (House)

то: Chairman

MMB

CCB

OMD

OPP

OGC

FYI - Attached is a memorandum from the Subcommittee's Counsel David Aylward and a set of amendments that may possibly be added to one of the Authorization bills now under consideration in the House.

There is some indication that some or all of these may be added when the bill is marked up.

Our best information is that mark-up will not be held this week.

OPTIONAL FORM NO. 10 (REV. 1-80) GSA FPMR (41 CFR) 101-11.6

#### TIMOTHY E. WIRTH, COLO., CHAIRMAN

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#### U.S. HOUSE OF REPRESENTATIVES

#### SUBCOMMITTEE ON TELECOMMUNICATIONS, CONSUMER PROTECTION, AND FINANCE

**COMMITTEE ON ENERGY AND COMMERCE** WASHINGTON, D.C. 20515 May 12, 1983

#### MEMORANDUM

Subcommittee Staff TO:

FR: David Aylward

RE: FCC Authorization

As we discussed last Friday, it is in everyone's interests to share as much information as possible about proposals to amend this legislation if Reps. Swift, Tauke, and Tauzin procede with their efforts to add their deregulation amendment to the bill, and if they are successful.

Attached is a package of amendments which Subcommittee or full Committee Members either will offer or have expressed serious interest in offering -- which so far have come to my attention. As we all know, many more are being discussed, negotiated, or created! These are the ones I have seen so far.

Tim's very strong preference is still to keep the authorization clean of all substantive amendments and he is still doing everything he can to accomplish this goal.

Attachments

### [May 10, 1983]

#### [Pole Attachments]

| AMENDMENT | TO | H.R. |  |
|-----------|----|------|--|
|           |    |      |  |

Add at the end thereof the following new section:

- 1 SEC. \_\_\_. Funds authorized to be appropriated under this
- 2 Act to the Federal Communications Commission shall be used
- 3 by the Commission to prescribe (and make effective not later
- 4 January 1, 1984) regulations which apply with respect to the
- 5 poles, ducts, conduits, and right-of-ways owned or
- 6 controlled (1) by any electric utilities owned by any State
- 7 or political subdivision of any State and (2) by any
- 8 cooperatively organized telephone company, to the same
- 9 extent and manner as section 224 of the Communications Act
- 10 of 1934 applies with respect to those owned or controlled by
- 11 utilities (as defined in section 224 of such Act).

### [May 10, 1983]

# [FINANCIAL INTEREST, SYNDICATION, AND PRIME TIME ACCESS RULES]

# AMENDMENT TO H.R. \_\_\_\_\_\_OFFERED BY MR. WAXMAN

|      | Add at the end thereof the following new section:            |
|------|--|
| 1    | SEC (a) No part of the funds authorized to be                |
| 2    | appropriated under this Act may be used by the Federal       |
| 3    | Communications Commission to take any action to repeal,      |
| 4    | amend, or otherwise modify the provisions or applicability   |
| 5    | of any of the following (as in effect May 1, 1983):          |
| 6    | (1) section 73.658(j)(i) of title <b>47</b> , Code of        |
| 7.   | Federal Regulations (commonly known as the ''Syndication     |
| 8    | Rule''; 23 F.C.C. 2d 382);                                   |
| 9    | (2) section $73.658(j)(ii)$ of title $47$ , Code of          |
| 10   | Federal Regulations (commonly known as the ''Financial       |
| 11 - | Interest Rule''; 23 F.C.C. 2d 382); and                      |
| 12   | (3) section 73.658(k) of title 47, Code of Federal           |
| 13   | Regulations (commonly known as the ''Prime Time Access       |
| 14   | Rule''; 23 F.C.C. 2d 382).                                   |
| 15   | (b) If any such repeal, amendment, or modification has       |
| 16   | been taken by the Commission after May 1, 1983, and before   |
| 17   | October 1, 1983, then funds authorized to be appropriated to |
| 18   | the Commission under this Act shall be used by the           |
| 10   | Commission to take such actions (to be effective not later   |

- 1 than December 1, 1983) to assure that the provisions and
- 2 applicability of the rules described in subsection (a)(1),
- 3 (2), and (3) are the same as were in effect May 1, 1983.

## (May 11, 1983)

# [Residential Telecommunications Consumer Corportions]

| AMENDMENT TO | O H.R      |
|--------------|------------|
| OFFERED BY   | Mr. Markev |

| 1         | SEC (a) Funds authorized to be appropriated under           |
|-----------|---|
| 2         | this Act to the Federal Communications Commission shall be  |
| 3         | used by the Commission to prescribe (and make effective not |
| 4         | later than January 1, 1984) a regulation under which a      |
| 5         | nonprofit residential telecommunications consumer           |
| 6         | corporation shall be established in each State. Such        |
| 7         | regulation shal provide that a State Corporation (1) shall  |
| 8.        | not be an agency or establishment of the Federal Government |
| 9         | (2) shall be subject to the provisions of such regulation   |
| LO        | and, to the extent consistent with this section and such    |
| L1        | regulation, to the laws of such State regarding nonprofit   |
| <b>L2</b> | corporations, and (3) shall have the usual powers conferred |
| 13        | upon a nonprofit corporation under the laws of that State.  |
| 14        | (b) The membership of each State Corporation shall          |
| 15        | consist of all residential telephone consumers, who are     |
| 16        | residents of such State, who are 16 years of age or older,  |
| 17        | and who have contributed to the Corporation a minimum       |
| 18        | membership fee to be set by the Board of Directors of the   |
| 19        | Corporation.  |

(c) Such regulations shall provide that--

20

| 1 | (1) each State Corporation may intervene as of right  |
|---|---|
| 2 | as a party or otherwise participate in any proceeding |
| 3 | conducted by a Federal agency which the Corporation   |
| 4 | reasonably determines may affect the interests of     |

residential telephone consumer within that State:

- (2) each State Corporation shall be deemed to have an interest sufficient to maintain, intervene as of right in, or otherwise participate in any civil action for the review or enforcement of any decision by any Federal agency which the Corporation reasonably determines would adversely affect the interests of residential telephone consumers within such State, and the State Corporation shall be deemed to have such interest regardless of whether the Corporation was a party to the proceeding before such Federal agency;
- (3) each State Corporation shall have the same rights regarding intervention or participation in Federal agency, and State agency or State commission proceedings of the State in which the Corporation is established, representation by counsel, participation in prehearing conferences, discovery, requests for issuance of subpense by the agency or commission involved, stipulation of facts, presentation and cross-examination of witnesses, oral and written argument, participation in settlement negotiations, and other aspects of the

14 . .

| proceedings are accorded to other intervenors under the |
|---|
| laws governing such proceedings, except as otherwise    |
| provided in the Communications Act of 1934 or other     |
| applicable provisions of Federal law;                   |

- (4) each State Corporation shall have the authority to prepare and furnish to each telephone carrier in the United States, not less than 14 calendar days and not more than one year in advance of the date of any periodic customer billing of such telephone carrier--
  - (A) an enclosure, which shall fit into such billing, containing a statement concerning the organization and activities of the State Corporation and other matters which the State Corporation determines may affect the interests of residential telephone consumers; and
  - (B) an enclosure, which shall fit into such billing, or a statement to be printed upon the face of the billing or any electronic transmission of the billing, in a size of type which the Board of Directors of such State Corporation determines is sufficient to attract attention--
    - (i) indicating that the telephone consumer billed and others in the household of the consumer may contribute a membership fee and additional moneys to the Corporation by a

| 1  | payment to the telephone carrier of a specified             |
|----|---|
| 2  | amount which shall be (I) set by the Board, in              |
| 3  | excess of the payment made by the consumer to               |
| 4  | the telephone carrier for exchange of or                    |
| 5  | interexchange transmission services; and (II)               |
| 6  | transferred by the telephone carrier to the                 |
| 7  | State Corporation; and                                      |
| 8  | (ii) containing instructions which clearly                  |
| 9  | explain the method of payment of membership fees            |
| LO | and additional contributions to the State                   |
| 11 | Corporation, as decided under clause (i).                   |
| 12 | (d)(1) Such regulation shall also provide that each         |
| 13 | telephone carrier furnished with any statement or other     |
| 14 | enclosure by a State Corporation in accordance with         |
| 15 | subsection (e) shall print or otherwise include or enclose  |
| 16 | such statement or enclosure within, upon, or attached to    |
| 17 | each periodic customer billing with respect to which such   |
| 18 | statement or enclosure is furnished by the Corporation.     |
| 19 | (2) Under such regulation each State Corporation            |
| 20 | promptly shall reimburse each telephone carrier for all     |
| 21 | reasonable costs incurred by the telephone carrier, in      |
| 22 | excess of normal costs for periodic customer billings, in   |
| 23 | complying with the requirements of such regulation and this |
| 24 | section, except that  |
| 25 | (A) the State Corporation shall not be required to          |

- 1 reimburse the telephone carrier for any postage costs if
- 2 the weight of the enclosure furnished by the Corporation
- does not exceed 35/100 ounce avoir; and
- 4 (B) the Corporation may postpone reimbursement of
- 5 any costs incurred before the first election of
- 6 Directors under subsection (g) until the end of the 12-
- 7 month period following such first election.
- 8 (f) The regulation under this section shall provide that
- 9 each telephone carrier shall establish, as part of its
- 10 system of accounts, an account for each appropriate State to
- 11 be known as the Telecommunications Consumer Corporation
- 12 Account. All contributions to a State Corporation received
- 13 by the telephone carrier and all other moneys due a State
- 14 Corporation under the control of the telephone carrier shall
- 15 be deposited in the account for such State Corporation
- 16 immediately upon receipt of such contributions or other
- 17 moneys.
- 18 (g)(1) The regulation under this section shall provide
- 19 that--
- 20 (A) the general management of the property, affairs,
- 21 and activities of each State Corporation shall be vested
- in a Board of Directors consisting of not less than 15
- nor more than 29 Directors, as the Board shall from time
- 24 to time determine;
- 25 (B) no officer, employee, consultant, attorney,

accountant, real estate agent, shareholder, or
bondholder of any telephone carrier doing business in
the United States, or any member of the immediate family
of any such individual, shall be eligible to serve as a

Director:

their duties;

- 6 (C) except for members of the Interim Board of
  7 Directors appointed under subsection (h), Directors of
  8 any State Corporation shall be elected by and from among
  9 the membership of that Corporation, and such Directors
  10 shall serve for a term of two years and without
  11 compensation, except that they may be reimbursed for
  12 actual expenses incurred by them in the performance of
  - (D) each State Corporation shall not have any power to issue any shares of stock, or to declare or pay any dividends, and no part of the income or assets of such Corporation may inure to the benefit of any director, officer, or employee of the Corporation, or any other individual, except (in the case of individuals other than directors) as salary or reasonable compensation for services, and any State Corporation may not contribute to or otherwise support any political party or candidate for elective public office; and
  - (E) the Board of Directors of any State Corporation shall formulate the policies of the Corporation with

- 1 respect to the functions and activities of the
- 2 Corporation.
- 3 (h) Funds authorized to be appropriated under this Act
- 4 to the Federal Communications Commission shall be used by
- 5 the Commission to appoint, not later than January 1, 1985,
- 6 an Interim Board of Directors for each State Corporation to
- 7 serve until the first elected Directors installed in office.
- 8 Such appointments shall be made after consultation with--
- 9. (1) the members of the Subcommittee on
- 10 Communications of the Committee on Commerce, Science,
- and Transporation of the Senate and the members of the
- 12 Subcommittee on Telecommunications, Consumer Protection,
- and Finance of the Committee on Energy and Commerce of
- the House of Representatives, and
- 15 (2) appropriate State regulatory commissions.
- 16 The members of the Interim Board shall serve as
- 17 incorporators and shall take whatever actions are necessary
- 18 to establish the Corporation under the laws of the District
- 19 of Columbia.
- 20 (i) For purposes of this section:
- 21 (1) The terms ''Board of Directors'' and ''Board''
- 22 mean the Board of Directors of a State Corporation.
- 23 (2) The term ''State Corporation'' means a nonprofit
- 24 residential telecommunications consumer corporation
- 25 authorized to be created in the regulation under

| 1 subsection (a |
|-----------------|
|-----------------|

- 2 (3) The term ''Federal agency'' has the same meaning
- as the term ''agency'' in section 551(1) of title 5,
- 4 United States Code.
- (4) The term ''periodic customer billing'' means a
  demand for payment for exchange or interexchange
  transmission service made by a telephone carrier to a
  residential telephone consumer on a monthly or other
  regular basis.
- 10 (5) The term ''residential telephone consumer''
  11 means any resident of the United States whose residence
  12 is furnished with exchange or interexchange transmission
  13 service by a telephone carrier.
- (6) The term ''telephone carrier'' means any person which provides any exchange or interexchange communication service.
- 17 (7) The term ''State'' means each of the 50 States
  18 and the District of Columbia.

### [May 12, 1983]

### [equal employment opportunity]

| AMENDME      | NT TO   | H.R      |     |     |        |
|--------------|---------|----------|-----|-----|--------|
| OFFERED BY M | IRS. CO | DLLINS A | AND | MR. | LELAND |

At the end thereof insert the following new section:

| 1  | EQUAL EMPLOYMENT OPPORTUNITY                            |
|----|---|
| 2  | SEC The Communications Act of 1934 is amended by        |
| 3  | inserting after section 6 the following new section:    |
| 4  | ''SEC. 7. (a) This section shall apply to the following |
| 5  | ''(1) licensees or permittees of commercially           |
| 6  | operated amplitude modulation, frequency modulation,    |
| 7  | television, or international broadcast stations,        |
| 8  | licensees or permittees of public broadcast stations,   |
| 9  | and other broadcast licensees;                          |
| 10 | ''(2) commercially operated amplitude modulation,       |
| 11 | frequency modulation, television, or international      |
| 12 | broadcast networks, and public broadcast station        |
| 13 | networks;   |
| 14 | ''(3) common carriers;                                  |
| 15 | ''(4) cable television systems;                         |
| 16 | ''(5) satellite operators, licensees, and               |
| 17 | permittees, whether doing business primarily as         |
|    |   |

| 1  | broadcasters or primarily as common carriers; and         |
|----|---|
| 2  | ''(6) headquarters operations of any of the entities      |
| 3  | listed in paragraph (1) through paragraph (5).            |
| 4  | ''(b) Equal opportunity in employment shall be afforded   |
| 5  | by each entity specified in subsection (a), and no person |
| 6  | shall be discriminated against in employment because of   |
| 7  | race, color, religion, national origin, age, or sex.      |
| 8  | ''(c) Any entity specified in subsection (a) shall        |
| 9  | establish, maintain, and execute a positive continuing    |
| 10 | program of specific practices designed to ensure equal    |
| 11 | opportunity in every aspect of its employment policy and  |
| 12 | practice. Under the terms of its programs, it shall       |
| 13 | ''(1) define the responsibility of each level of          |
| 14 | management to ensure a positive application and vigorous  |
| 15 | enforcement of its policy of equal opportunity, and       |
| 16 | establish a procedure to review and control managerial    |
| 17 | and supervisory performance;                              |
| 18 | ''(2) inform its employees and recognized employee        |
| 19 | organizations of the equal employment opportunity policy  |
| 20 | and program and enlist their cooperation;                 |
| 21 | ''(3) communicate its equal employment opportunity        |
| 22 | policy and program and its employment needs to sources    |
| 23 | of qualified applicants without regard to race, color,    |
| 24 | religion, national origin, age, or sex, and solicit       |
| 25 | their recruitment assistance on a continuing basis;       |

| 1  | ''(4) conduct a continuing program to exclude every         |
|----|---|
| 2  | form of prejudice or discrimination based on race,          |
| 3  | color, religion, national origin, age, or sex, from its     |
| 4  | personnel policies and practices and working conditions;    |
| 5  | and   |
| 6  | ''(5) conduct a continuing review of job structure          |
| 7  | and employment practices and adopt positive recruitment,    |
| 8  | training, job design, and other measures needed to          |
| 9  | ensure genuine equality of opportunity to participate       |
| 10 | fully in all its organizational units, occupations, and     |
| 11 | levels of responsibility.                                   |
| 12 | ''(d)(1) Not later than one hundred and eighty days         |
| 13 | after the effective date of this section, and after notice  |
| 14 | and opportunity for hearing, the Commission shall prescribe |
| 15 | rules to carry out this section.                            |
| 16 | ''(2) Such rules shall specify the terms under which an     |
| 17 | entity specified in subsection (a) shall                    |
| 18 | ''(A) disseminate its equal opportunity program to          |
| 19 | job applicants, employees, and those with whom it           |
| 20 | regularly does business;                                    |
| 21 | ''(B) use minority organizations, organizations for         |
| 22 | women, media, educational institutions, and other           |
| 23 | potential sources of minority and female applicants, to     |
| 24 | supply referrals whenever jobs are available in its         |
| 25 | operation;  |

| 1  | ''(C) train minority and female employees, interns,         |
|----|---|
| 2  | or both, or provide assistance to minority educational      |
| 3  | institutions and educational institutions for women so      |
| 4  | that they can provide such training, except that such       |
| 5  | requirement is not mandatory for entities specified in      |
| 6  | subsection (a) with fewer than five employees (including    |
| 7  | <pre>part-time employees);</pre>                            |
| 8  | ''(D) evaluate its employment profile and job               |
| 9  | turnover against the availability of minorities and         |
| 10 | women in its labor recruitment area;                        |
| 11 | ''(E) undertake to offer promotions of minorities           |
| 12 | and women to positions of greater responsibility;           |
| 13 | ''(F) encourage minority and female entrepreneurs to        |
| 14 | conduct business with all parts of its operation; and       |
| 15 | ''(G) analyze the results of its efforts to recruit         |
| 16 | hire, promote, and use the services of minorities and       |
| 17 | women and explain any difficulties encountered in           |
| 18 | implementing its equal employment opportunity program.      |
| 19 | ''(3) An applicant for a construction permit for a new      |
| 20 | facility under any provision of this Act, for assignment of |
| 21 | license or construction permit, or for transfer of control  |
| 22 | (other than pro forma or involuntary assignments and        |
| 23 | transfers), an applicant for renewal of any license who has |
| 24 | not previously made such an application, and an entity      |
| 25 | specified in subsection (a), shall file with the Commission |

- 1 an equal employment opportunity program under the rules
- 2 prescribed by the Commission under this subsection. A
- 3 program shall not be required to be filed--
- 4 ''(A) by an applicant proposing to have, or an
- 5 entity having, fewer than five employees (including part-
- 6 time employees); or
- 7 ''(B) with respect to any minority group which is
- 8 represented in such insignificant numbers in the labor
- 9 recruitment area that a program would not be meaningful,
- 10 except that, in such case, the applicant or entity shall
- 11 file a statement of explanation with the Commission.
- 12 ''(4) Such rules also shall require an entity specified
- 13 in subsection (a) to file an annual statistical report
- 14 identifying by race and sex the number of employees in each
- 15 of the following full-time and part-time job categories: (A)
- 16 officials and managers; (B) professionals; (C) technicians;
- 17 (D) sales persons; (E) office and clerical personnel; (F)
- 18 skilled craft persons; (G) semiskilled operatives; (H)
- 19 unskilled laborers; and (I) service workers.
- 20 ''(5) The Commission is authorized to amend such rules
- 21 from time to time to the extent necessary to carry out the
- 22 provisions of this section. Any such amendment shall be made
- 23 after notice and opportunity for hearing.
- 24 ''(e)(1) An entity specified in subsection (a) shall be
- 25 deemed to be in compliance with subsection (c) if--

| _  | (A) the total number of women employed by such           |
|----|--|
| 2  | entity is equal to at least 80 per centum of the number  |
| 3  | which bears the same ratio to the total number of all    |
| 4  | persons employed by such entity as the total number of   |
| 5  | women available in the labor recruitment area involved   |
| 6  | bears to the total number of all persons available in    |
| 7  | the overall work force in such area;                     |
| 8  | ''(B) the total number of women employed by such         |
| 9  | entity in the aggregate of positions in the job          |
| 10 | categories of officials and managers, professionals,     |
| 11 | technicians, and sales persons is equal to at least 80   |
| 12 | per centum of the number which bears the same ratio to   |
| 13 | the total number of all persons employed by such entity  |
| 14 | in such positions as the total number of women available |
| 15 | for such positions in the labor recruitment area         |
| 16 | involved bears to the total number of all persons        |
| 17 | available for such positions in such area;               |
| 18 | ''(C) the total number members of each minority          |
| 19 | group employed by such entity is equal to at least 80    |
| 20 | percent of the number which bears the same ratio to the  |
| 21 | total number of all persons employed by such entity as   |
| 22 | the total number of members of each minority group       |
| 23 | available in the labor recruitment area involved bears   |
| 24 | to the total number of all persons available in the      |
| 25 | overall work force in such area; and                     |

| 1  | ''(D) the total number of members of each minority          |
|----|---|
| 2  | group employed by such entity in the aggregate of           |
| 3  | positions in the job categories of officials and            |
| 4  | managers, professionals, technicians, and sales persons     |
| 5  | is equal to at least 80 percent of the number which         |
| 6  | bears the same ratio to the total number of all persons     |
| 7  | employed by such entity in such positions as the total      |
| 8  | number of members of each minority group available for      |
| 9  | such positions in the labor recruitment area involved       |
| 10 | bears to the total number of all persons available for      |
| 11 | such positions in such area.                                |
| 12 | ''(2) The requirements of subsection (c) shall not apply    |
| 13 | to any entity having fewer than five employees (including   |
| 14 | part-time employees).                                       |
| 15 | ''(f)(1) In the case of an applicant for a construction     |
| 16 | permit for a new broadcast facility, for assignment of a    |
| 17 | broadcast license or construction permit, or for the        |
| 18 | transfer of control (other than pro forma or involuntary    |
| 19 | assignments and transfers) or for renewal of a broadcast    |
| 20 | license, the Commission shall not approve the application   |
| 21 | if, following a hearing, the Commission finds that the      |
| 22 | applicant does not meet the criteria in subparagraphs (A)   |
| 23 | through (D) of subsection (e)(1).                           |
| 24 | ''(2) In a hearing held in accordance with this             |
| 25 | subsection, the Commission may not consider any evidence of |

- 1 upgrading of the performance of the applicant involved in
- 2 employment of minorities and women which occurs after
- 3 designation of the application for hearing.
- 4 ''(g) In addition to the powers reserved to the
- 5 Commission under section 4(i), the Commission shall have the
- 6 authority to take whatever additional steps it deems
- 7 necessary and in the public interest to encourage equal
- 8 employment opportunity.
- 9 ''(h) Any person who is determined by the Commission, in
- 10 accordance with paragraphs (3) and (4) of section 502, to
- 11 have willfully or repeated failed to comply with the
- 12 provisions of this section or of any rule, regulation, or
- 13 order issued by the Commission under this section, shall be
- 14 liable to the United States for a forfeiture penalty in
- 15 accordance with section 502. Notwithstanding such section,
- 16 the forfeiture penalty under this subsection for any
- 17 violation shall be any amount not to exceed \$500,000.
- 18 ''(i) For purposes of this section:
- 19 ''(1) The term 'network' means a national
- 20 organization distributing programing for a substantial
- 21 portion of each broadcast day to radio or television
- 22 broadcasting stations, as the case may be, in all parts
- of the United States, generally through interconnection
- 24 facilities.
- 25 ''(2) The term 'public broadcast station' has the

1 meaning given it in section 397(6).''.

#### After section 4 insert the following new section:

```
1
                   INCREASE IN AMOUNT OF PENALTIES
2
       SEC.5. (a) Section 501(a) of the Communications Act of
3
   1934 (47 U.S.C. 501(a)) is amended by striking out
   ''$10,000'' each place it appears and inserting in lieu
4
5
   thereof the following: ''$500,000''.
6
        (b) Section 502 of the Communications Act of 1934 (47
   U.S.C. 502) is amended by striking out ''$500'' each place
7
8
   it appears and inserting in lieu thereof the following:
   11$25,00011.
        (c) Section 503(b) of the Communications Act of 1934 (47
10
11
   U.S.C. 503(b)) is amended--
            (1) by striking out ''$2,000'' each place it appears
12
        and inserting in lieu thereof the following:
13
14
        11$100,00011;
            (2) by striking out ''$20,000'' each place it
15
        appears and inserting in lieu thereof the following:
16
17
        ''$1,000,000''; and
            (3) by striking out ''$5,000'' each place it appears
18
        and inserting in lieu thereof the following:
19
        11$250,00011.
20
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### [May 8, 1983]

# [Direction on the Use of Funds to Establish Fees in Support of Public Broadcasting]

| AMENDMENT | ТО | H.R. | ·       |
|-----------|----|------|---------|
| OFFERED   | ву | MR.  | SCHEUER |

After section 4 insert the following new section:

| 1  | SEC (a) Funds authorized to be appropriated to the           |
|----|--|
| 2  | Commission under this Act shall be used by the Commission    |
| 3  | (1) to establish, by regulation, a system of fees            |
| 4  | (A) to be imposed on television and radio broadcast          |
| 5  | licensees under the Communications Act of 1934 who are       |
| 6. | licensed to use the electromagnetic spectrum for             |
| 7  | commercial purposes and (B) the amount of which would be     |
| 8  | assessed by the Commission based upon the economic value     |
| 9  | of the license to the licensee (taking into account the      |
| .0 | supply and demand for the use of the electromagnetic         |
| .1 | spectrum in the market where the community is located to     |
| 12 | which the station is licensed); and                          |
| L3 | (2) to impose and collect the fees under the system          |
| 14 | established pursuant to paragraph (1).                       |
| 15 | (b) The regulation under subsection (a) shall be             |
| 16 | prescribed not later than November 1, 1983, and the fees     |
| 17 | shall be payable for calendar years beginning after December |
| 18 | 31, 1983.  |

- 1 (c)(1) For each fiscal year beginning after the date of
- 2 the enactment of this Act, there is authorized to be
- 3 appropriated to the Corporation for Public Broadcasting (in
- 4 addition to amounts otherwise authorized to be appropriated)
- 5 an amount equal to the proceeds during the preceding fiscal
- 6 year from the fees under the system established under
- 7 subsection (a).
- 8 (2)(A) In accordance with subparagraph (B), funds
- 9 appropriated under this section shall be made available
- 10 for--
- 11 (i) the production of public broadcasting
- 12 programming, and
- 13 (ii) the production of other programming (including
- programming for the needs of children, minorities, and
- the elderly) for which there is not available an
- 16 adequate quantity in the national market or in local
- 17 markets.
- 18 (B) The respective amounts available under subparagraph
- 19 (A) for radio programming and for television programming
- 20 shall be the same ratio as the fee proceeds during the
- 21 preceding fiscal year from radio broadcast licensees and
- 22 permittees bears to such fees from television broadcast
- 23 licensees and permittees.

# [May 10, 1983] [Children's Television]

| AMENDMENT | TO | H.R. |  |
|-----------|----|------|--|
|           |    |      |  |

|    | Add at the end thereof the following new section:              |
|----|--|
| 1  | SEC (a) Funds authorized to be appropriated under              |
| 2  | this Act to the Federal Communications Commission shall be     |
| 3  | used by the Commission to prescribe (and make effective not    |
| 4  | later than January 1, 1984) a regulation which provides that   |
| 5  | every television broadcast station shall broadcast each        |
| 6  | Monday through Friday at least 5 hours of non-entertainment of |
|    | television programming specifically designed for children.     |
| 8  | (b) For each of fiscal years 1984 and 1985, there is           |
| 9  | authorized to be appropriated to the Corporation for Public    |
| 10 | Broadcasting \$10,000,000 for the development and production   |
| 11 | of instructional and educational programming specifically      |
| 12 | designed to promote the literacy and mathematical abilities    |
|    |  |

13 of children.

### [May 12, 1983]

# [Interexchange Telephone Service Jurisdiction] AMENDMENT TO H.R.

### OFFERED BY

|    | Add at the end thereof the following new section:            |
|----|--|
| 1  | SEC (a) Funds authorized to be appropriated under            |
| 2  | this Act to the Federal Communications Commission shall be   |
| 3  | used by the Commission to (A) regulate interexchange         |
| 4  | communications and transmissions (even though not interstate |
| 5  | or foreign) to the same extent and in the same manner as is  |
| 6  | the case under the Communications Act of 1934 with respect   |
| 7  | to interstate and foreign communications and transmissions   |
| 8  | and (B) by reason of such regulation authority, preempt any  |
| 9  | State and local regulation of interexchange communications   |
| 10 | and transmissions.   |
| 11 | (b) For purposes of this section                             |
| 12 | (1) the term ''exchange area'' means the area within         |
| 13 | which telephone exchange service is provided, except         |
| 14 | that (A) an exchange area may not include an entire          |
| 15 | State, and (B) an exchange area that includes any part       |
| 16 | or all of any standard metropolitan statistical area may     |
| 17 | not include any substantial part of any other standard       |
| 18 | metropolitan statistical area; and                           |
| 19 | (2) the terms ''interexchange communications and             |
| 20 | transmissions'' means communication provided among           |
| 21 | points in more than one exchange area.                       |

#### [May 10, 1983]

#### [Ability to Respond to Certain Broadcast Messages]

| AMENDMENT 7 | ro H.R. |       |
|-------------|---------|-------|
| OFFERED     | BY MR.  | WIRTH |

Add at the end thereof the following new section: SEC. . (a) Funds authorized to be appropriated under 1 this Act to the Federal Communications Commission shall be 2 used by the Commission to prescribe (and make effective not later than January 1, 1984) a regulation which provides 4 that, if any broadcasting licensee permits--5 6 (1) any person or political committee, as defined in section 301 of the Federal Election Campaign Act of 1971 7 8 (2 U.S.C. 431), or (2) any agent of such person or political committee, 9 to purchase broadcasting time to discuss an issue of public 10 importance (including criticism of a candidate's views or 11 qualifications to hold public office), the licensee shall 12 offer the opportunity to the supporters of the candidate 13 whose views or qualifications for public office were 14 criticized (or to responsible supporters of a significant 15 contrasting view, if the issue discussed was other than a 16 criticism of the views or qualifications of a candidate) to 17 present, without charge, a response on such broadcasting 18 station during the same period of the day and for the same 19

- 1 amount of time. Such licensee shall have no power of
- 2 censorship over the material required to be broadcast under
- 3 this subsection.
- 4 (b) The regulation prescribed under subsection (a) shall
- 5 not apply to require the use of any broadcasting station for
- 6 responses to statements broadcast by a candidate, a
- 7 political committee authorized by a candidate, or a
- 8 political committee authorized by a political party during
- 9 an election period.

# [May 10, 1983] [Cost of Regulation Fees] AMENDMENT TO H.R.

At the end thereof insert the following new section:

- SEC. \_\_\_\_. (a) Funds authorized to be appropriated to the
- 2 Federal Communications Commission under this Act shall be
- 3 used by the Commission to establish, by regulation, a system
- 4 of fees to be imposed on licensees under the Communications
- 5 Act of 1934 the amount of which is determined in accordance
- 6 with the table set forth in subsection (c).
- 7 (b) The regulation under subsection (a) shall be
- 8 prescribed not later than November 1, 1983, and the fees
- 9 shall be payable for calendar years beginning after December
- 10 31, 1983.
- 11 (c) The amount of the fees under the system to be
- 12 established pursuant to subsection (a)(1) is as follows:

| Schedule of charges:   Private radio services: Rates   Marine coast stationsnew,   modifications, renewals   |                                    |          |      |
|--|------------------------------------|----------|------|
| Marine coast stations-new, modifications, renewals. \$ 180 Operational fixed microwave stations-new, modifications, renewals. \$ 180 Aviation (ground stations)-new, modifications (ground stations)-new, modifications, renewals. \$ 90 Land (mobile radio)-new, modifications, renewals. \$ 90 Equipment approval services:  Type certification:  Receivers (except TV receivers) \$ 600 All others (including TV receivers) \$ 1,950 Type acceptance:  Approval of subscription TV systems \$ 6,000 All others. \$ 1975 Type approval:  Ship (radio telegraph) automatic alarm systems \$ 19,500 Broadcast equipment required to be approved under FCC rules. \$ 9,750 Ship and lifeboat transmitters. \$ 9,750 All others. \$ 3,900 Mass media services:  Commercial TV stations-new and major change construction permits:  Application fee. \$ 18,000 Grant fee. \$ (3 x annual fee) Commercial radio stations-new and major change construction permits:  Application fee. \$ 18,000 Grant fee. \$ 1,125 Hearing charge. \$ 18,000 Grant fee. \$ 1,125 Translators and low power TV stations-new and major change construction permits:  Application fee. \$ 1,125 Translators and low power TV stations-new and major change construction permits:  Application fee. \$ 1,000 Grant fee. | ''Schedule of charges:             |          |      |
| modifications, renewals  |                                    | Rates    |      |
| Operational fixed microwave stationsnew, modifications, renewals   | Marine coast stationsnew,          |          |      |
| Operational fixed microwave stationsnew, modifications, renewals   | modifications, renewals\$          | 180      |      |
| Stationsnew, modifications, renewals   |                                    | •        | •    |
| renewals   |                                    |          |      |
| Aviation (ground stations)new,     modifications, renewals   |                                    | 180      |      |
| modifications, renewals   90   |                                    |          |      |
| Land (mobile radio)new, modifications, renewals  | modifications, renewals            | 90       |      |
| modifications, renewals  | Land (mobile radio) new.           |          |      |
| Equipment approval services: Type certification: Receivers (except TV receivers)   |                                    | 90       |      |
| Type certification: Receivers (except TV receivers)  |                                    |          |      |
| Receivers (except TV receivers)  |                                    |          |      |
| All others (including TV receivers)  |                                    | 600      |      |
| Type acceptance:     Approval of subscription TV systems   |                                    |          |      |
| Approval of subscription TV systems  |                                    | . 1,900  |      |
| All others   |                                    | £ 000 ·  |      |
| Type approval:     Ship (radio telegraph) automatic     alarm systems  |                                    |          |      |
| Ship (radio telegraph) automatic     alarm systems   |                                    | 9/5      |      |
| alarm systems  |                                    |          |      |
| Broadcast equipment required to be approved under FCC rules  | Ship (radio telegraph) automatic   |          |      |
| to be approved under FCC rules   | alarm systems                      | 19,500   |      |
| Ship and lifeboat transmitters   |                                    |          |      |
| All others       3,900         Mass media services:       Commercial TV stationsnew and major change construction permits:       3,600         Application fee       18,000         Grant fee       (3 x annual fee)         Commercial radio stationsnew and major change construction permits:       1,125         Application fee       18,000         Grant fee       (3 x annual fee)         Directional antenna license fee       1,125         Translators and low power TV stationsnew and major change construction permits:       Application fee:         Top 150 markets       450         Hearing charge       18,000         Grant fee       450         Annual feecommercial TV stations:       27,000         Top 20 markets       24,300         41-60 markets       24,300         41-60 markets       18,900         81-100 markets       16,200         101-120 markets       10,800         121-140 markets       10,800         141-160 markets       8,100         161-180 markets       5,400         181-balance       2,700   |                                    |          |      |
| Mass media services:     Commercial TV stationsnew and major change construction permits:     Application fee  |                                    |          |      |
| Commercial TV stationsnew and major change construction permits:       3,600         Application fee       18,000         Grant fee       (3 x annual fee)         Commercial radio stationsnew and major change construction permits:       1,125         Application fee       18,000         Grant fee       (3 x annual fee)         Directional antenna license fee       1,125         Translators and low power TV stationsnew and major change construction permits:       Application fee:         Top 150 markets       750         Remaining markets       450         Hearing charge       18,000         Grant fee       450         Annual feecommercial TV stations:       27,000         21-40 markets       24,300         41-60 markets       21,600         61-80 markets       18,900         81-100 markets       13,500         121-140 markets       10,800         121-140 markets       10,800         141-160 markets       5,400         181-balance       2,700  |                                    | .3,900   |      |
| major change construction permits:       3,600         Application fee       18,000         Grant fee       (3 x annual fee)         Commercial radio stationsnew and major change construction permits:       1,125         Application fee       18,000         Grant fee       (3 x annual fee)         Directional antenna license fee       1,125         Translators and low power TV stations       new and major change construction permits:         Application fee:       750         Remaining markets       450         Hearing charge       18,000         Grant fee       450         Annual feecommercial TV stations:       27,000         21-40 markets       24,300         41-60 markets       21,600         61-80 markets       18,900         81-100 markets       13,500         121-140 markets       10,800         141-160 markets       10,800         141-160 markets       5,400         181-balance       2,700   |                                    |          |      |
| Application fee  |                                    |          |      |
| Hearing charge   | major change construction permits: |          |      |
| Hearing charge   | Application fee                    | .3,600   |      |
| Commercial radio stationsnew and major change construction permits:  Application fee   | Hearing charge                     | 18,000   |      |
| major change construction permits:       Application fee   |                                    | x annual | fee) |
| Application fee  | Commercial radio stationsnew and   |          |      |
| Hearing charge   | major change construction permits: |          |      |
| Grant fee  | Application fee                    | .1,125   |      |
| Grant fee  | Hearing charge                     | 18,000   |      |
| Translators and low power TV stations new and major change construction permits: Application fee: Top 150 markets  | Grant fee(3 :                      | x annual | fee) |
| Translators and low power TV stations new and major change construction permits: Application fee: Top 150 markets  | Directional antenna license fee    | .1,125   | •    |
| new and major change construction permits:         Application fee:       750         Top 150 markets       450         Remaining markets       450         Hearing charge       18,000         Grant fee       450         Annual feecommercial TV stations:       27,000         21-40 markets       24,300         41-60 markets       21,600         61-80 markets       18,900         81-100 markets       16,200         101-120 markets       13,500         121-140 markets       10,800         141-160 markets       8,100         161-180 markets       5,400         181-balance       2,700  |                                    | •        |      |
| Application fee:     Top 150 markets   |                                    |          |      |
| Top 150 markets  | Application fee:                   |          |      |
| Remaining markets       .450         Hearing charge       .18,000         Grant fee       .450         Annual feecommercial TV stations:       .27,000         Top 20 markets       .24,300         41-60 markets       .21,600         61-80 markets       .18,900         81-100 markets       .16,200         101-120 markets       .13,500         121-140 markets       .10,800         141-160 markets       .8,100         161-180 markets       .5,400         181-balance       .2,700  | Top 150 markets                    | 750      |      |
| Hearing charge   | Remaining markets                  | 450      |      |
| Grant fee  |                                    |          |      |
| Annual feecommercial TV stations:  Top 20 markets  |                                    |          |      |
| Top 20 markets   | Annual feecommercial TV stations:  |          |      |
| 21-40 markets       24,300         41-60 markets       21,600         61-80 markets       18,900         81-100 markets       16,200         101-120 markets       13,500         121-140 markets       10,800         141-160 markets       8,100         161-180 markets       5,400         181-balance       2,700   |                                    | 27,000   |      |
| 41-60 markets21,60061-80 markets18,90081-100 markets16,200101-120 markets13,500121-140 markets10,800141-160 markets8,100161-180 markets5,400181-balance2,700   | 21-40 markets                      | 24,300   |      |
| 61-80 markets  | 41-60 markets                      | 21,600   |      |
| 81-100 markets   |                                    |          |      |
| 101-120 markets  |                                    |          |      |
| 121-140 markets  |                                    |          |      |
| 141-160 markets  |                                    |          |      |
| 161-180 markets5,400<br>181-balance2,700   |                                    |          |      |
| 181-balance  |                                    |          |      |
|  |                                    |          |      |
|  |                                    |          |      |
|  |                                    |          |      |
|  |                                    |          |      |

| Annual feecommercial radio stations: Class B and CFM, greater than 5,000WAM          |
|--|
| and repeater stations):     Initial construction permits,     assignments, transfers |
| Initial construction permits, assignments, transfers                                 |
| Initial construction permits, assignments, and transfers                             |
| Construction permits, renewals and modifications of construction permits             |

| assignments, transfers   |
|--|
| Transmit Earth stations:   |
| Initial station authorization4,050   |
| Assignments and transfers of   |
| station authorization  |
| All other applications270  |
| Receive only Earth station: Initial station authorization2,025   |
| All other applications270  |
| Application for authority to   |
| construct a space station  |
| Application for authority to   |
| launch and operate a space station54,000   |
| Multipoint distribution service: Construction permits, renewals  |
| and modifications of construction  |
| permits405   |
| Assignments and transfers of   |
| control (per station)  |
| Initial license (first license or license adding new frequency)4,050   |
| Section 214 applications:  |
| Applications for overseas cable '  |
| construction (per nautical route mile)15   |
| Application for domestic cable   |
| construction (per route milé)  |
| carrier equipment (per route mile)12   |
| Tariff filings:  |
| Filing fee   |
| Special permission filing  |
| Telephone equipment registration   |
| Construction permits, renewals   |
| and modifications of construction  |
| permits  |
| Assignments and transfers of   |
| control (per station)  |
| or license adding new frequency)405  |
| or receive accomp non recognitions, for the contract of the co |

# [May 10, 1983] [NEW TECHNOLOGIES]

| AMENDMENT 7 | ΓO 1 | H.R. |       | _ |
|-------------|------|------|-------|---|
| OFFERED     | BY   | MR.  | WIRTH |   |

|     | Add at the end thereof the following new section:            |
|-----|--|
| 1   | SEC (a) Funds authorized to be appropriated under            |
| 2   | this Act to the Federal Communications Commission shall be   |
| 3   | used by the Commission to prescribe (and make effective not  |
| 4   | later than January 1, 1984) a regulation which provides      |
| 5   | that, consistent with sound spectrum management, the         |
| 6   | Commission shall, to the maximum feasible extent, encourage  |
| 7   | the introduction of new and additional services by new       |
| 8   | applicants, existing licenses, or other persons. In the case |
| 9   | of any proceeding which any new or additional service are    |
| 10  | proposed, such regulation shall provide that such services   |
| 11  | shall be presumed to be in the public interest if the        |
| 12  | Commission finds such services are technically feasible.     |
| 13  | (b)(1) Funds authorized to be appropriated under this        |
| 14  | Act to the Federal Communications Commission shall be used   |
| 15  | by the Commission to conclude proceedings and issue final    |
| 16  | reports and orders, not later than 6 months after the date   |
| 17  | of the enactment of this Act, in Docket No. 20418, (relating |
| 18  | to very high frequency television drop-ins) and in Docket    |
| 1 9 | No. 80-90 (relating to new frequency modulation radio        |

- 1 classifications).
- 2 (2) The Federal Communications Commission, in issuing
- 3 final reports and orders in the dockets pursuant to
- 4 paragraph (1), shall provide for the establishment of new
- 5 very high frequency television stations and frequency
- 6 modulation radio stations.
- 7 (3) Funds authorized to be appropriated under this Act
- 8 to the Federal Communications Commission shall be used by
- 9 the Commission to prescribe (and make effective not later
- 10 than January 1, 1984) a regulation which provides that the
- 11 Federal Communications Commission shall grant any
- 12 application pursuant to the order under Docket No. 80-90
- 13 if--
- 14 (A) the station to be established pursuant to such
- application would be operated so that (i) substantially
- 16 all of the broadcasting time of such station would be
- 17 made available to be purchased by individuals or
- organizations (other than the licensee or entities owned
- or controlled by the licensee) and (ii) not more than 5
- 20 percent of the broadcasting time made so available
- 21 during any calendar year could be purchased by any
- 22 individual or organization, or affiliates thereof; and
- 23 (B) a license or permit has not be granted for any
- other such station in the same market.
- 25 (c) Funds authorized to be appropriated to the

- 1 Commission by this Act shall be used by the Commission to
- 2 implement its order and decision regarding the authorization
- 3 of direct broadcast satellite service (Docket \_\_\_\_\_),
- 4 notwithstanding any interim or final order of any Federal,
- 5 State, or local court.